NATIONAL INDIAN GAMING COMMISSION

NOTICE OF VIOLATION

NOV-09-08

TO: Muscogee Creek Nation
Attn: AD Ellis, Principal Chief
P.O. Box 580
Hwy 75, Loop 56
Okmulgee, OK74447
FAX: (918) 758-1434

Jason Nichols, Gaming Commissioner
(AGENT FOR SERVICE OF PROCESS)
Office of Public Gaming
1616 East 81st St.
P.O. Box 700833
Tulsa, OK 74136
FAX: (918) 296-0393

Roger Wiley, Attorney General
Muscogee Creek Nation
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1. Notification of Violation

The Chairman of the National Indian Gaming Commission (NIGC) hereby gives notice that the Muscogee Creek Nation (Respondent, Nation, or Tribe), located in Okmulgee, Oklahoma, has violated NIGC regulations by failing to submit timely quarterly statements and fee payments. Specifically, the Nation made an untimely fee payment for the Creek Nation Duck Creek Casino for the quarter ending June 30, 2008, and an untimely quarterly statement and fee payment for the quarter ending September 30, 2008. In addition, the Nation failed to submit quarterly statements for the Creek Nation Duck Creek Casino for the quarters ending September 30 and December 31 of calendar year 2008. Finally, the Nation filed untimely quarterly statements and fee payments for the Creek Nation Eufaula Casino for the quarters ending March 31, June 30, and September 30 of calendar year 2008.

2. Authority

Under the Indian Gaming Regulatory Act (IGRA) and NIGC regulations, the Chairman of the NIGC (Chairman) may issue a Notice of Violation (NOV) to any person for violation of any provision of the IGRA, NIGC regulations, or any provision of a tribal gaming ordinance or resolution approved by the Chairman. 25 U.S.C. § 2713; 25 C.F.R. § 573.3.

3. Applicable Federal Laws

A. IGRA requires the NIGC to establish a schedule of fees to be paid to the Commission annually by each gaming operation that conducts a class II or class III gaming activity. 25 U.S.C. § 2717.

B. NIGC regulations require that each gaming operation under the jurisdiction of the Commission shall pay to the Commission annual fees as established by the Commission. 25 C.F.R. § 514.1(a).

C. Each gaming operation subject to the jurisdiction of the Commission and not exempt from paying fees pursuant to the self-regulation provisions shall file with the Commission a quarterly statement showing its assessable gross revenues for the previous calendar year. 25 C.F.R. § 514.1(c).

D. The quarterly statements are due March 31, June 30, September 30, and December 31 of each calendar year the gaming operation is subject to the jurisdiction of the NIGC. 25 C.F.R. § 514.1(c)(2). The quarterly statements shall be transmitted to the Commission and arrive no later than the due date. 25 C.F.R. § 514.1(c)(4).

E. NIGC regulations require each gaming operation to remit to the Commission the fees due each quarter with the quarterly statement. 25 C.F.R. § 514.1(c)(5).

F. The NIGC may assess a penalty for failure to file timely a quarterly statement. 25 C.F.R. § 514.1(c)(9).

G. NIGC regulations define "gaming operation" as "each economic entity that is licensed by a tribe, operates the games, receives the revenues, issues the prizes and pays the expenses." A gaming operation may be

operated by a tribe directly; by a management contractor; or, under certain conditions, by another person or other entity. 25 C.F.R. § 502.10.

4. Role of Quarterly Fees and Quarterly Statements

The annual fees collected by the NIGC are necessary in order to fund the agency's oversight and regulation of Indian gaming and are based upon the quarterly statements submitted by Indian gaming operations. NIGC must set a fee rate sufficient to fund its annual budget, yet may not exceed the fee cap set by Congress. Thus, it is imperative that the NIGC receive quarterly statements from the gaming operations in a timely manner so that the NIGC is able to set accurate preliminary and final fee rates.

5. Circumstances of the Violation

A. Respondent is a federally recognized Indian Tribe with tribal headquarters in Okmulgee, Oklahoma.

B. The Tribe operated its gaming operation, Creek Nation Casino Duck Creek, during all or part of 2007 and 2008.

C. The Tribe operated its gaming operation, Creek Nation Casino Eufaula, during all or part of 2007 and 2008.

D. The NIGC received an untimely quarterly statements and/or fee payments for the Creek Nation Casino Duck Creek as follows:

For the quarter ending June 30, 2008, an untimely quarterly statement and fee payment was received on July 22, 2008, 22 days late;

For the quarter ending September 30, 2008, an untimely fee payment was received on December 30, 2008, 91 days late.

E. The NIGC did not receive quarterly statements for the Creek Nation Duck Creek Casino for the quarters ending September 30 and December 31 of calendar year 2008.

F. The NIGC received an untimely quarterly statements and/or fee payments for the Creek Nation Casino Eufaula as follows:

For the quarter ending March 31, 2008, on April 15, 2008, 15 days late;

For the quarter ending June 30, 2008, on July 8, 2008, 8 days late;

For the quarter ending September 30, 2008, on October 6, 2008, 6 days late.

G. Failure to submit quarterly statements is a violation of NIGC regulations.

H. Untimely submission of quarterly statements and fee payments is a violation of NIGC regulations.

6. Measures Required to Correct the Violation

While there is no remedial action that can correct the untimely submission of quarterly statements and fees, improved controls to ensure timely submission of future quarterly statements and fees should be put in place. Moreover, to correct the on-going violation, the Tribe should immediately submit the outstanding quarterly statements.

7. Appeal

Within thirty (30) days after service of this Notice of Violation, Respondent may appeal to the full Commission under 25 C.F.R. Part 577 by submitting a notice of appeal, and, if desired, request for hearing to the National Indian Gaming Commission, 1441 L Street NW, Ninth Floor, Washington, DC 20005. Respondent has a right to assistance of counsel in such an appeal. A notice of appeal must reference this Notice of Violation.

Within ten (10) days after filing a notice of appeal, Respondent must file with the Commission a supplemental statement that states with particularity the relief desired and the grounds therefore and that includes, when available, supporting evidence in the form of affidavits. If Respondent wishes to present oral testimony or witnesses at the hearing, Respondent must include a request to do so with the supplemental statement. The request to present oral testimony or witnesses must specify the names of proposed witnesses and the general nature of their expected testimony, whether a closed hearing is requested and why. Respondent may waives its right to an oral hearing and instead elect to have the matter determined by the Commission solely on the basis of written submissions.

8. Fine-Submission of Information

The violation cited above may result in the assessment of a civil fine against Respondent in an amount not to exceed $25,000 per violation per day. Under 25 C.F.R. § 575.5(a), Respondent may submit written information about the violation to the Chairman within fifteen (15) days after service of this notice of violation (or such longer period as the Chairman may grant for good cause). The Chairman shall consider any information submitted in determining the facts surrounding the violation and the amount of the civil fine, if any.

Dated this 4th of March, 2009

PHILIP N. HOGEN
Chairman

HEATHER L. MCMILLAN
Staff Attorney

Certificate of Service

I certify that this **Notice of Violation** was sent by facsimile transmission and certified U.S. mail, return receipt requested, on this 4th day of March, 2009 to:

Dena Wynn